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6		The Honorable MARSHA J. PECHMAN
7 8	UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON AT SEATTLE	
9	TRUEBLOOD ET AL.	NO. C14-1178 MJP
10	Plaintiffs, v.	DECLARATION OF
11 12	WASHINGTON STATE DEPARTMENT OF SOCIAL AND HEALTH SERVICES ET AL.,	AMBER LEADERS, ASSISTANT ATTORNEY GENERAL ON BEHALF OF DEPARTMENT OF SOCIAL
13	Defendants.	HEALTH SERVICES
14		
15	I, AMBER LEADERS, declare as follows:	
16	1. I am over the age of 18, am otherwise competent to testify and do so based on	
17	personal knowledge. I am an attorney licensed to practice in the State of Washington. I am an	
18	assistant attorney general for the State of Washington, and represent the Department of Social and	
19	Health Services and Western State Hospital.	
20	2. On September 12, 2014, Judge Bruc	ee Weiss of the Snohomish County Superior
21	Court heard testimony, arguments and admitted evidence on three motions for immediate	
22	transport brought by the Snohomish County Public Defenders (defense). I represented the	
23	Department of Social and Health Services (DSHS) and Western State Hospital (WSH) in these	
24	matters and was present for this hearing.	
25	3. In its motion, the defense requested	the court to find that WSH had violated the
26	due process rights of three criminal defendants	s awaiting transport to WSH for felony
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competency restoration. Two defendants had been awaiting transport for 8 days and one had been waiting 37 days at the time of the hearing.

- 4. On September 25, 2014, Judge Weiss ruled on these matters. I was present telephonically for this ruling.
- 5. In the cases where defendants had been waiting 8 days at the time of the hearing, the court did not find a due process violation and denied the motion for immediate transport. He determined that Wash. Rev. Code § 10.77.220 applies only to NGRIs and that the timeframes in Wash. Rev. Code § 10.77.068 are merely targets, and Washington law is silent on a hard deadline for transport for competency restoration. He also noted that the statutory scheme in Washington was different than the scheme in Oregon at the time of *Oregon Advocacy Center v. Mink* and therefore did not find *Mink* on point. He referenced the *Weiss v. Thompson* case extensively as the guidepost in Washington.
- 6. In the third matter, where the defendant had been waiting 37 days at the time of the hearing, and 48 days at the time of his ruling, he found a due process violation does exist, beginning at the 45th day. Judge Weiss ordered immediate transport to WSH for this defendant.
- 7. To reach the due process violation, Judge Weiss conducted a balancing test between the government's compelling interest in detention and the individual's right to liberty. He considered the seriousness of the underlying criminal allegations as well as evidence of the individual's mental health status to aid in his determination. Judge Weiss ruled that due process is a case-by-case determination, dependent on the specific facts of a case.
- 8. Additionally, Judge Weiss did not find that WSH had acted inappropriately or in bad faith.
- 9. Judge Weiss, as part of his oral ruling, noted that courts all over Western Washington are considering this issue, and that different trial judges may come to different to

conclusions. He noted because of that, it is imperative for this issue to be considered by the higher courts.

- 10. Judge Weiss also stated his belief that the short term solution is for Prosecuting Attorneys to more thoroughly assess their cases, determining whether and which defendants really should be held given the long wait times.
- 11. At the conclusion of the case, defense counsel, Cassie Trueblood (next friend of A.B.), requested the court to certify the issue as a controlling issue of law that warrants immediate review at the appellate level pursuant to RAP 2.3(b)(4). The court did so certify.
- 12. Defense counsel has ordered a transcript of the ruling and detailed findings of fact and conclusions of law will be prepared by the parties for entry by the court. Those have not yet been entered as of this writing.
- 13. On September 5, 2014, Judge Patrick Oishi in King County Superior Court ruled on a motion by defense for contempt and immediate transport in the case of Q.M., a named plaintiff. I represented DSHS and WSH in this matter and was present for the hearing.
- 14. Judge Oishi found that defense's reliance on Wash. Rev. Code 10.77.220 was misplaced because the seven day requirement applies to Not Guilty by Reason of Insanity (NGRI) cases. The court did not find substantive due process violations nor did it find WSH in contempt. The court found that the specific factual and procedural circumstances of the case and the principles of equity and fairness necessitated immediate transport, and so ordered. Attached is a true and correct copy of that court order. Attach. A.
- 15. On September 22, 2014, Judge Oishi held a review hearing to determine whether Q.M. had been transported to WSH as ordered by the court. As of that date, Q.M. had not. Defense brought a motion again for sanctions, and again the court denied imposing those sanctions, but reserved ruling on a finding of contempt. Judge Oishi expressed his frustration with the current system and the lack of viable, effective solutions. He inquired whether he should certify this question as a controlling issue of law that warrants immediate review at the

appellate level pursuant to RAP 2.3(b)(4), though he did not so certify at this hearing. Based on consultation with WSH, defense proposed that Q.M. be granted temporary release from jail until his admission date for competency restoration. Judge Oishi agreed he would consider this solution if a motion is brought before the court by defense and prosecution. That motion is scheduled to be heard by Judge Oishi on October 6, 2014.

- 16. On September 10, 2014, Judge Gary Tabor in Thurston County Superior Court ruled on a motion by defense for contempt, due process violations, and immediate transport in the case of K.R., a named plaintiff. I represented the DSHS and WSH in this matter and was present for the hearing.
- 17. Judge Tabor provided an oral ruling indicating he did not find WSH in contempt. He indicated the Wash. Rev. Code § 10.77.220 applies to NGRI patients only, and Wash. Rev. Code § 10.77.068 sets a seven day target that does not form a basis for sanctions, but indicates a guideline that reasonable minds can agree upon. Judge Tabor further found that there is a philosophical problem in ordering one defendant over another, when he knows others are waiting, and did not order immediate transport. Judge Tabor inquired whether other actions were on appeal, and stated it would be helpful to know what other courts are doing. He noted it is a statewide issue that necessitates thoughtful and creative solutions, such as temporary release, a State dismissal without prejudice, or a dismissal pursuant to CrR 8.3(b). Judge Tabor expressed his frustration with the current system and wanted to be able to find a Following a brief consultation between defense counsel and myself, defense solution. proposed to the court that K.R. could possibly be placed on temporary release to the community until reaching his admission date for competency restoration. On September 26, 2014, defense counsel communicated that the request for temporary release was granted, and K.R. was released to the community pending his bed date. He was admitted to WSH on October 3, 2014.

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18. On September 2, 2014, Judge Vicki Hogan in Pierce County Superior Court
ruled on a motion requesting that DSHS and WSH be held in contempt in the case of S.H.
Attached is a true and correct copy of that September 2, 2014 Pierce County Superior Court
order, which holds that Wash. Rev. Code § 10.77.220 controls criminal defendants awaiting
competency services, that the Department failed to comply with the courts order and the
statutory timeline, and levying remedial and punitive contempt sanctions. Attach. B. A notice
of appeal has been filed in this case, requesting that the Washington State Court of Appeals
review the court's order.

19. In the past few months, WSH has appeared in show cause hearings in King, Pierce, Snohomish, Thurston, and Kitsap counties. We have appeared in superior, district and municipal courts. The state courts are not making consistent findings on the statutory timelines, the existence or not of due process violations, or the appropriate remedies if violations or contempt are found. State courts would greatly benefit from clarification of these several issues at the appellate level.

I declare under penalty of perjury under the laws of the State of Washington that the foregoing is true and correct to the best of my knowledge.

DATED at Tumwater, Washington, this ______ day of October, 2014.

AMBER L. LÉADERS, WSBA No. 44421

Assistant Attorney General

1	CERTIFICATE OF SERVICE	
2	Beverly Cox, states and declares as follows:	
3	I am a citizen of the United States of America and over the age of 18 years and I am	
4	competent to testify to the matters set forth herein. I hereby certify that on this 6th day of	
5	October 2014, I electronically filed the foregoing document with the Clerk of the Court using	
6	the CM/ECF system, which will send notification of such filing to the following:	
7	David Carlson: davide@dr-wa.org	
8	Emily Cooper: emilyc@dr-wa.org	
9		
10	Sarah A. Dunne: dunne@aclu-wa.org	
11	Margaret Chen: mchen@aclu-wa.org	
12	Anita Khandelwal: anitak@defender.org	
13	Christopher Carney: Christopher.Carney@CGILaw.com	
14 15	Sean Gillespie: Sean.Gillespie@CGILaw.com	
16	I certify under penalty of perjury under the laws of the state of Washington that the	
17	foregoing is true and correct.	
18	Dated this day of October 2014, at Olympia, Washington.	
19		
20	and the Contract of the Contra	
21	BEVERLY COX	
22	Legal Assistant	
23	Office of the Attorney General 7141 Cleanwater Drive SW	
24	PO Box 40124 Olympia, WA 98504-0124	
25	(360) 586-6565	
26		